Earmarks, Rising Costs Threaten NASA Missions

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NASA space science chief Ed Weiler is already scrambling to match his budget with his priorities, which include martian rovers, an orbiter to circle Europa, and a host of other spacecraft designed to study the sun, black holes, asteroids, and other heavenly bodies. And his task won't get any easier in coming weeks and months. Besides the missions already planned, Weiler likely will have to pay for several Earth-bound subjects, such as museums, Web-technology projects, and even plant studies, that NASA hasn't even proposed.

The House and Senate are working out a final 2001 budget plan that should leave NASA with a small increase over this year. But the increase will be more than swallowed up by projects costing hundreds of millions of dollars that politicians have added to satisfy their constituents. At the same time, rising mission costs in the wake of two recent Mars failures are forcing agency officials to steal money from lower priority efforts such as a trip to Pluto. The two trends, warn NASA and science community officials, could prove devastating to NASA's space science efforts.

Last week a Senate spending panel voted to give the space agency $13.84 billion—less than its $14 billion request but $243 million more than this year. One piece of good news for NASA was $20 million to begin Living With a Star, a solar research effort axed by the House (Science, 28 July, p. 528). But agency supporters who praised the bill, such as Senator Barbara Mikulski (D-MD), ranking minority member of the Senate spending panel, appear to have overlooked nearly $300 million in pork projects, also called earmarks, along with a $100 million cut in the overall account for science, aeronautics, and technology. The House likely will add its own pork-barrel projects when the two chambers meet in conference to work out a final budget. It's not clear how much space science received in last week's actions, which also didn't specify how the cuts would be distributed.

These "stealth cuts," as one Administration official called them, could unravel NASA's space science program, for which the agency requested a 10% boost, to $2.4 billion. "The numbers don't look that bad, but the results could be devastating," he says. "These earmarks are extraordinarily damaging," adds Steven Squyres, an astronomer at Cornell University and chair of NASA's space science advisory panel. But "the end game" for the 2001 budget hasn't been reached, says a Mikulski aide, and there is still a chance for more money.

Among the proposed pork projects is $3 million for coastal management studies at the University of Southern Mississippi, which pleases Senate Majority Leader Trent Lott (R-MS), as well as $2.5 million for a composite technology institute in West Virginia, a boon for former majority leader Robert Byrd (D-WV). There's also $2.5 million for a Hawaii museum, and $3 million to study the effect of weather and pathogens on genetically modified plants at a plant center in Missouri, the home state of Senator Christopher Bond (R), who chairs the spending panel that handles the NASA budget. The House did not add any earmarks in its $13.7 billion proposal for the agency, but Administration and congressional sources expect to see them added in conference.

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A closer look. NASA says past failures are forcing up costs of planned missions such as the Europa orbiter.
Weiler isn't panicking yet. "I'm more concerned about the doubling of costs of the Pluto and Europa missions," he says. He recently ordered a halt to the Pluto mission after costs soared to $800 million, although he says the mission has not been canceled. The trip to Jupiter's moon Europa remains on target for a 2006 launch, despite its overruns, although Weiler says it could slip by a year. A new series of small missions called Explorer has been put on hold for as long as a year after costs crept up.

The increases stem in part from the recent Mars failures, and a resulting report that blamed poor management and insufficient tests of the hardware. "It's forcing people to take a closer look" at each mission, says Weiler, adding that such conservatism breeds cost increases. Weiler has also ordered the shutdown at year's end of the Extreme Ultraviolet Explorer, which since 1992 has been conducting an all-sky survey. "This is premature," says Fred Walter, an astrophysicist at the State University of New York, Stony Brook. "But the user community is fairly limited, and so it doesn't have a lot of support." NASA officials say the mission has been fulfilled and that the issue was more priorities than operations costs.

The rising costs and delays worry some space scientists. "Signs of stress cracks already are appearing," says Claude Canizares, a Massachusetts Institute of Technology physicist and chair of the National Research Council's Space Studies Board. "But the program probably can make it if it doesn't have to absorb big cuts." Weiler agrees that the situation is manageable if he can avoid paying for political pork. "If we get a bunch of earmarks, the only place we can get money is by canceling programs," he warns. "Pluto is only the beginning."